

NATIONAL DIGITAL IDENTIFICATION (GENERAL) REGULATIONS 2026
NATIONAL DIGITAL IDENTIFICATION ACT 2025
REPUBLIC OF KIRIBATI

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REPUBLIC OF KIRIBATI



NATIONAL DIGITAL IDENTIFICATION ACT 2025

NATIONAL DIGITAL IDENTIFICATION (GENERAL) REGULATIONS 2026

IN EXERCISE of the powers conferred by section 57 of the National Digital Identification Act 2025, the Minister hereby makes the following Regulations:

PART I – PRELIMINARY

1. Short title and commencement

- (1) These Regulations may be cited as the National Digital Identification (General) Regulations 2026.

- (2) These Regulations shall come into operation upon publication at the Office of Te Beretitenti.

2. Interpretation

- (1) In these Regulations unless the context otherwise requires: “Act” means the National Digital Identification Act 2025;

“NID” is a National Identification Division;

“system” means a National Digital Identification System; and

“UIN” is a Unique Identification Number.

- (2) All other terms used in these Regulations have the same meanings assigned to them under the Act.

3. Scope of the Regulations

These Regulations shall provide for

- (a) the number of digits comprising the UIN;

- (b) the format of tokens associated with a UIN;
- (c) the expiration of and renewal period for an ID credential;
- (d) fees;
- (e) members of the Oversight Committee (Investigative and Enforcement Oversight Committee);
- (f) designation by the NID of a relying party;
- (g) ongoing obligations of a relying party; and
- (h) suspension and termination of a designated relying party by NID.

PART II: NATIONAL DIGITAL IDENTIFICATION SYSTEM (NDIS)

Division 1: Establishment and application procedure to the System

4. Establishment of the NDIS (system)

The NID in collaboration with DTO shall have the authority and responsibilities to establish and maintain the system.

5. Applications for Registration to the system

- (1) The following eligible individuals stated under section 21 of the Act are entitled to register in the system at NID upon providing the required documents under section 22 of the same Act.
- (2) For those eligible individuals not registered in the system shall register through mass registration in accordance with section 23 of the Act.
- (3) For those eligible individuals not registered in the system during mass registration shall register under continuation registration in accordance with section 24 of the Act.
- (4) The requirement for registration for all eligible individuals in the preceding paragraphs shall follow the requirements set out under section 25 of the Act.
- (5) The registration of all eligible individuals shall be deemed completed (completion of registration) if all requirements under section 25 (5) of the Act are met and shall be entered into the system.
- (6) All registered individuals in the system may be issued with the applicable ID credentials upon application and payments of the prescribed fees under Schedule 1.
- (7) The Minister may establish additional eligibility requirement where deemed necessary from time to time.

Division 2: UNIQUE IDENTIFICATION NUMBER

6. Number of digits comprising the UIN

The UIN shall comprise of 8 digits plus an additional 1 digit to serve as a checksum, totalling 9 digits pursuant to section 30(1)(a) of the Act.

- (3) The Ministry shall develop the Committee's rules and procedures.
- (2) The Ministry shall develop the TOR for the Committee to be endorsed by the Minister.
- (e) any other members as appointed by the Minister.
- (d) NID as secretariat; and
- (c) Kiribati Police Service
- (b) Office of Attorney General
- (a) Digital Transformation Office
- (1) In addition to the Secretary, as a Chairperson the members of the Oversight Committee shall comprise representatives as follows;

11. Members of the Oversight Committee

- (2) The Committee shall be responsible for receiving complaints from individuals and conduct investigations in relation to the use of the System.
- (1) The Minister shall establish a Committee to be known as an Investigative and Enforcement Oversight Committee pursuant to section 49(1) of the Act.

10. Establishment of the Committee

PART III: OVERSIGHT COMMITTEE

The NID shall assess and develop the fees set out in Schedule 1 for the services set out therein pursuant to section 13(4) of the Act.

9. Fees

- (3) Registered individuals may renew an ID Credential 1 month prior to expiration by coming into office or renewing online.
- (2) Digital ID Credentials shall not expire after issuance. However, only UIN can be deactivated if it is not used.
- (1) Physical ID Credentials shall expire 3 years after issuance pursuant to section 34(1) of the Act.

8. Expiration of and renewal period for ID Credentials

Tokens associated with a UIN and assigned to individuals shall comprise of 9 digits pursuant to section 30(3) of the Act.

7. Format of tokens associated with a UIN

PART IV: RELYING PARTY

Division 1: Procedure for Designation

12. Requests for designation as a relying party

- (1) A person may request in the prescribed form under Schedule 3, for designation by the NID as a relying party by providing the information set out in paragraph (2) through:
- (a) any electronic submission system provided by the NID;
 - (b) email to an email address specified by the NID on its website; or
 - (c) any other means provided by the NID.
- (2) A request under paragraph (1) shall include:
- (a) a description of the requesting person, including its name, its senior officer or official, any relevant governance documentation or registrations, its function or business, and an explanation of why it is seeking designation as a relying party;
 - (b) contact information for communications relating to the request, including an email address and phone number;
 - (c) evidence that the requesting person meets the eligibility requirements under section 38(1) of the Act, including, as applicable:
 - (i) for purposes of satisfying section 38(1)(a) of the Act, evidence demonstrating that a requesting person is a ministry, department or agency of the Government;
 - (ii) for purposes of satisfying section 38(1)(b) of the Act, evidence demonstrating that the requesting person is required by law or regulation to identify and authenticate individuals for the purpose of providing services to or entering into other transactions with such individuals, including copies of the relevant law(s) or regulation(s) and references to the relevant provisions; or
 - (iii) for purposes of satisfying section 38(1)(c) of the Act:
 - (A) evidence that the NID has determined that the nature of such requesting person's business reasonably requires the requesting person to identify and authenticate individuals with whom the requesting person has dealings; or
 - (B) a request that the NID make the determination under section 38(1)(c) of the Act, including supporting information on the nature of such requesting person's business in support of such request;
 - (d) a description of the purpose of authentication of individuals;
 - (e) if eligibility is based on section 38(1)(b) of the Act, a description of how the envisioned authentication will be limited in such manner and to such extent as is necessary for the requesting person to meet its obligations under the relevant laws(s) or regulation(s);

- (1) Within 30 calendar days after receiving a request under Paragraph 13(4), the NID shall confer with the DTO and inform the requesting person whether the request is complete or of any further action or information required to make it complete.
- (2) Further action under paragraph (1) may include, without limitation, responding to requests for further information, allowing interviews of appropriate representatives of the requesting person, or submission to or carrying out of an inspection or audit of the person's relevant physical, virtual, technical or administrative facilities.
- (3) A request shall not be considered complete until all further actions required by the NID or the DTO have been completed to each of the NID's and the DTO's satisfaction.
- (4) Within 60 calendar days after receipt of a completed request, the Registrar General shall inform the requesting person whether such request has been granted or denied and in the case of a denial, set out the reasons thereof.

13. Required further action and NID responses to completed requests

- (i) a copy of the written disclosures to be made to individuals prior to initiating any authentication or requesting any biographical data from the NDIS, as required under section 41 of the Act and applicable data protection law; and
- (j) any other information required by the NID or the DTO.
- (iv) any exception handling procedures required by the NID or the DTO under section 42 of the Act;
- (A) standards, procedures and protocols;
- (B) data security requirements;
- (C) network connectivity requirements; and
- (D) hardware and software requirements for carrying out authentication; and
- (i) interoperability with the authentication function of the NDIS;
- (ii) obligations under applicable data protection law;
- (iii) technical, operational or administrative requirements established by the NID or the DTO, including:
- (f) a description of the types of personal data that the requesting person will collect from individuals as part of the authentication process and why each such type is necessary for the requesting person to perform the authentication;
- (g) to the extent applicable, a description of the types of biographical data the requesting person will request and why access to each such type is necessary for the requesting person's function or business;
- (h) evidence that the requesting person has implemented necessary policies, procedures and administrative and technical readiness to assume responsibilities and obligations of a relying party as required by the NID or the DTO, including in relation to:

- Without limiting any obligation under section 39 of the Act, applicable data protection law or any other applicable law, a relying party shall, for so long as it remains designated as such:
- (a) comply with the terms of the agreement under Regulation 14(1)(b);
 - (b) comply with any reporting obligations established by the NID or the DTO using the prescribed report template under Schedule 4;
 - (c) respond to any requests from the NID or the DTO for information;
 - (d) maintain appropriate logs and records of its use of the authentication function for at least 2 years after such use;
 - (e) submit to or carry out any inspection or audit of the relying party's relevant physical, virtual, technical or administrative facilities, including logs and records, required by the NID or the DTO;
 - (f) implement any updates to policies, procedures and administrative and technical readiness required by the NID or the DTO;
 - (g) to the extent permitted by applicable law, extend full cooperation to the NID, DTO and law enforcement in the investigation of disputes or fraud, crime or prohibited activities related to the use of the NDIS or violations of applicable data protection law;
 - (h) notify the NID and the DTO of any misuse or apparent misuse of the authentication function of the NDIS that it detects;
 - (i) notify the NID and the DTO of any third party it engages on its behalf to carry out activities relating to the use of the authentication function for the NDIS, including any processing of personal data related to the authentication function pursuant to section 38(4)(c) of the Act;

15. Compliance with obligations

Division 2: ONGOING OBLIGATIONS OF RELYING PARTIES

- (1) Upon granting a request under Regulation 13(4), the requesting person shall:
 - (a) take any additional further actions required by the NID, including participating in any mandatory trainings; and
 - (b) enter into a written agreement with NID that meets the requirements of section 38(5) of the Act and is otherwise to the NID's and the DTO's satisfaction.
- (2) The agreement under paragraph 14(1)(b) may take the form of the template provided in Schedule 2, modified as necessary to accommodate the nature of the requesting party's access to the authentication functions and any other obligations mandated by the NID or the DTO.
- (3) Upon satisfaction of the conditions in paragraph (1), the Registrar General shall inform the requesting person in writing of its designation as a relying party.

14. Designation as a relying party

Upon investigation after suspension of a designation as a relying party, the NID may terminate a designation if it determines:

18. Termination of a designation as a relying party

- (6) Upon removal of a suspension, the NID shall inform the relying party thereof and restore the relying party's ability to access the authentication function of the NDIS.
- (5) The NID may remove a suspension if upon investigation the reason for the suspension has been rectified or is no longer applicable based on updated information.
- (b) promptly notify the relying party of the suspension in writing, including the reasons therefor.
- (a) immediately discontinue the relying party's ability to access the authentication function of the NDIS; and
- (4) Upon any suspension, the NID shall:
 - (3) The NID may suspend a relying party without prior notice if it believes continued use of the authentication function by the relying party presents a serious and immediate security or other risk to the integrity of the NDIS or is likely to result in serious and immediate fraudulent, criminal or other prohibited activity.
 - (2) Subject to paragraph (3), the NID shall, before suspending a relying party, notify the relying party of the concern under paragraph (1) and offer the relying party an opportunity to rectify the matter.
 - (b) it believes continued use of the authentication function by the relying party presents a security or other risk to the integrity of the NDIS or is likely to result in fraudulent, criminal or other prohibited activity.
 - (a) it reasonably suspects that a relying party has failed to meet its obligations under the Act, these regulations, the agreement under Regulation 14(1)(b) or applicable data protection law; or
- (1) The NID may suspend the designation of a relying party in accordance with section 38(7) of the Act if:

17. Suspension of a designation as a relying party

Division 3: SUSPENSION AND TERMINATION OF DESIGNATION

A relying party shall remain fully liable for the activities of any third party it engages to carry out activities relating to the use of the authentication function for the NDIS.

16. Liability for third parties

- (j) participate in any trainings required by the NID or the DTO;
- (k) pay applicable fees to the NID relating to use of the authentication function; and
- (l) comply with any other requirements of the NID or the DTO.

Secretary to Cabinet

Dr Naomi Biribo

.....

Published and Exhibit at the Office of Te Beretient this day..... of

Ministry of Justice

Hon Martin Moreti

Dated this 25th day of ... May ... 2026.

- (3) Where the nature of the matter requires Cabinet consideration, the Minister may submit the decision to the Cabinet for final determination.
- (2) The Minister may vary or set aside the decision or return to the Committee for reconsideration when the proposed penalty imposed exceed \$10,000 if it is an individual and if exceed \$200,000 if it is a relying party.
- (1) The Minister shall be notified of any decisions imposed by the Oversight Committee.

19. Finalisation of the Decision made by the Oversight Committee (APPROVAL).

PART V: MISCELLANEOUS

- (a) that a relying party has failed to meet its obligations under the Act, these regulations, the agreement under paragraph 14(1)(b), or applicable data protection law, and such failure either cannot be cured or is of such serious nature as to make the relying party no longer suitable to access the authentication function of the NDIS; or
- (b) continued use of the authentication function by the relying party presents an ongoing security or other risk to the integrity of the NDIS or remains likely to result in fraudulent, criminal or other prohibited activity.

SCHEDULE 1 – Fee schedule (Regulation 9)

Service	Types of ID Credentials	Age	Fees
Initial issuance of ID Credentials	Electronic	All	None
Initial issuance of ID Credentials	Physical	Over 18	None
Initial issuance of Temporary ID Credentials	Physical	Under 18	None
Renewal of ID Credential (1 month prior to expiry id)	Physical	Over 18	\$5
Renewal of Temporary ID Credential (1 month prior to expiry date)	Physical	Under 18	\$5
Replacement of physical ID Credential due to loss or damage and not yet expired	Physical	Over 18	\$50 – (new issued cards and collect on same dates) \$20 – same validity dates on the lost cards and collection within 3 days \$5 – collection on same dates but in e-format (e-card) with 6 months validity
Replacement of physical ID Credential due to loss or damage and not yet expired	Physical	Under 18	\$20 – new issued cards and collection on same dates of application \$10– collection within 3 days

			\$5 – collection on same dates but in e-format (e-card) with 6 months validity
Fees for use of authentication function by relying parties that are not public bodies for commercial purposes/research overseas bodies for commercial purposes).			<u>Relying Party Annual Fee</u> Relying parties (more than 10,000 data verification) - \$15,000 Relying Parties (5,000 – 10,000 Verification) - \$10,000
			Relying parties (1,000 – 5,000 data verification) - \$5,000
			Relying parties (500-1,000 data verification) - \$1000
			Relying parties (less than 500) \$500

SCHEDULE 2 – Template of agreement (Regulation 14(2))

1. Nature of agreement

The National Identification Division of the Ministry of Justice ("NID") has granted a request by [*requesting party*] ("**Relying Party**") for designation as a "relying party" under the National Digital Identification Act 2025 ("**Act**"). This Agreement is entered into pursuant to section 38(5) of the Act and shall come into effect only upon notification of such a designation to the Relying Party and shall remain in effect until such designation is terminated by the NID.

Unless the context otherwise requires, terms have the meanings assigned in the Act.

2. Aspects of the authentication function available to Relying Party

(1) Relying Party shall have access to the following aspects of the authentication functions of the NDIS:

☐ YES

☐ NO

(2) Such access shall be limited to the following purposes:

If Yes for the above Describe what to be viewed by Relying parties

.....
.....
.....
.....

3. Personal data to be processed to facilitate authentication

In its permitted use of the authentication function of the NDIS under paragraph 2 of this Agreement, Relying Party may:

(a) collect from individuals the following personal data to facilitate authentication:
Proof of Identification (UIN or Token)

(b) transmit to the NDIS the following personal data of individuals to facilitate authentication:

Preferably the "UIN" or "Token"

(c) otherwise process the following personal data in the contexts described:

Report back to NID

4. Biographical data to be confirmed by the NDIS
 Relying party may obtain "yes/no" confirmation of the following types of biographical data from the NID:

1. Given Name

2. Surname

3. Mother's name

4. Date of birth

5. Gender

6. Any other biographical data relevant that required from the relying party

5. Biographical data to be accessed from the NDIS

Relying party may access the following types of biographical data from the NDIS:

1. When NID is satisfied upon the request to access the biographical data from relying party

2. Confirmation from NID to the relying party to access requested biographical data

6. Acknowledgement of obligations under the Act and applicable law

The Relying Party acknowledges that nothing in this Agreement shall relieve it of its obligations to comply with the Act, any respective regulations or notices thereunder, any applicable data protection obligations or any other applicable law.

7. Other obligations of Relying Party

(1) The Relying Party shall pay fees for use of the authentication function of the NDIS as prescribed by NID.

(2) Relying Party's failure to pay fees prescribed by NID may be considered grounds for suspension or termination of its designation by the NID.

SCHEDULE 3 – REQUEST/APPLICATION FORM (Regulation 12 (1))

**Ministry of Justice
National Identification Division
South Tarawa, Republic of Kiribati**

Relying Party Designation Request/Application Form	
Section A: Requesting Entity Information Full Name of Requesting Person / Entity: _____ Senior Officer / Official – Name: _____ Senior Officer / Official – Position: _____	
Email: _____ Physical Address: _____ Function / Business of the Entity: _____ Reason for Seeking Designation as a Relying Party: _____	
Section B: Eligibility Requirements – Section 38(1) of the Act Type of Entities [checkbox:] • Ministries • SOEs • Private Sectors • NGOs • FBOs • Others (please specify)	

Data access capacity [checkbox] • Relying parties (more than 10,000 data verifications) \$15,000 • Relying parties (5,000 – 10,000 data verifications) - \$10,000 • Relying parties (1000-5,000) - \$5,000 • Relying parties (500-1,000)- \$1,000 • Relying parties (up to 500) - \$500	Section C: Personal & Biographical Data Requirements Personal Data Type _____ _____ Evidence/Justification _____ _____ Biographical Data Type _____ _____ Evidence/Justification _____ _____ Given Name: _____ Surname: _____ DOB: _____ Other aspects of the life of the individual (Official Use Only: evidence that the requesting person has implemented necessary policies, procedures and administrative and technical readiness)
Checklists Checkbox: - Any form of Identification - Business Registration license - Stamped Confirmation letter for designation - Police clearance if applicable - Operational Business License	

SCHEDULE 4: REPORTING OBLIGATION (Section 39) Regulation 15(b)

**Ministry of Justice
National Identification Division
South Tarawa, Republic of Kiribati**

1. Report Title:

2. Relying Party Details:

Name of Relying Party: _____

Type of Entity: _____

☐ Government ☐ SOE ☐ Island Council

☐ Private Sector ☐ NGO ☐ FBO ☐ Other: _____

Name of Reporting Officer: _____

Position/Department: _____

Phone: _____ Email: _____

3. Reporting Period:

Date & Time: _____

4. Data Access Capacity (as registered with NID)

Category	Fee	Select
Relying Party (more than 10,000 data verifications)	\$15,000	☐
Relying Party (5,000 – 10,000 data verifications)	\$10,000	☐
Relying Party (1,000-5,000 data verifications)	\$5,000	☐
Relying Party (500-1,000 data verifications)	\$1,000	☐
Relying Party (up to 500 data verifications)	\$500	☐

5. Other Obligations (list more questions with supporting evidence)

6. Scope of Issue:

- ☐ System Operability issues
- ☐ Number of successful Authentications
- ☐ Incorrect returned data
- ☐ Access request issue
- ☐ Biographical mismatch

☐ System Performance Efficiency
☐ Other (Specify): _____

(If multiple scopes are selected, please provide separate responses to Questions 6–7 for each scope selected.)

7. Description of Issue / What Occurred: _____

8. Impact Assessment and Issue Status

Impact on Operations: Minor ☐ Moderate ☐ Severe ☐ Critical ☐

Frequency: One-time ☐ Recurring ☐ Continuous ☐

Has the issue been resolved? Yes ☐ No ☐ Partially ☐

Steps already taken by Relying Party: _____

9. Declaration

I, _____ (name) of _____ (relying party's name), confirm that the information provided in this report is true, complete, and submitted in accordance with the reporting obligations of the Kiribati National Digital ID System.

Signature: _____

Date: ____ / ____ / ____